AMENDED IN ASSEMBLY MARCH 28, 2014

CALIFORNIA LEGISLATURE—2013–14 REGULAR SESSION

ASSEMBLY BILL

No. 1704

Introduced by Assembly Member Hagman

February 13, 2014

An act to amend Section 12389 of the Insurance Code, relating to title insurance.

LEGISLATIVE COUNSEL'S DIGEST

AB 1704, as amended, Hagman. Underwritten title companies: escrow.

Existing law authorizes an underwritten title company, as defined, to engage in the escrow business and act as an escrow agent as long as it fulfills specified requirements. Existing law requires an underwritten title company to obtain a license from the Insurance Commissioner by filing an application with the commissioner and paying a filing fee of \$354.

This bill would make technical, nonsubstantive changes to those provisions.

This bill would authorize the commissioner to license an underwritten title company to engage in escrow business in all counties of this state with one application. This bill would also require an underwritten title company seeking to expand its escrow business to pay a one-time fee of \$449 or the reasonable regulatory cost, whichever is less.

Vote: majority. Appropriation: no. Fiscal committee: no yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. Section 12389 of the Insurance Code is amended 2 to read:

- 12389. (a) An underwritten title company as defined in Section 12340.5, which shall be a stock corporation, may engage in the business of preparing title searches, title reports, title examinations, or certificates or abstracts of title, upon the basis of which a title insurer writes title policies, provided that:
- (1) Only domestic corporations may be licensed under this section and an underwritten title company, as defined in Section 12340.5, shall not become licensed under this section, or change the name under which it is licensed or operates, unless it has first complied with Section 881.
- (2) (A)—Depending upon the county or counties in which the company is licensed to transact business, it shall maintain required minimum net worth as follows:

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Aggregate number of documents

recorded and documents filed in the

offices of the county recorders in the

20 preceding calendar year in all counties

where the company is licensed to transact

22 business.

23		Amount of required
24	Number of documents	minimum net worth
25	Less than 50,000	\$ 75,000
26	50,000 to 100,000	120,000
27	100,000 to 500,000	200,000
28	500,000 to 1,000,000	300,000
29	1,000,000 or more	400,000

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"Net worth" is defined as the excess of assets over all liabilities and required reserves. It may carry as an asset the actual cost of its title plant provided the value ascribed to that asset shall not exceed the aggregate value of all other assets.

35 (B) Where

Where a title plant of an underwritten title company is not being 36 37 currently maintained, the asset value of the plant shall not exceed 38

its asset value as determined in the preceding paragraph as of the

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1 date to which that plant is currently maintained, less one-tenth 2 thereof for each succeeding year or part of the succeeding year 3 that the plant is not being currently maintained. For the purposes 4 of this section, a title plant shall be deemed currently maintained 5 so long as it is used in the normal conduct of the business of title 6 insurance, and $\frac{(i)}{(A)}$ (A) the owner of the plant continues regularly to obtain and index title record data to the plant or to a continuation 8 thereof in a format other than that previously used, including, but not limited to, computerization of the data, or $\frac{\text{(ii)}}{\text{(B)}}$ the owner 10 of the plant is a participant, in an arrangement for joint use of a title plant system regularly maintained in any format, provided the 11 12 owner is contractually entitled to receive a copy of the title record 13 data contained in the jointly used title plant system during the 14 period of the owner's participation therein, either periodically or 15 upon termination of that participation, at a cost not to exceed the 16 actual cost of duplication of the title record data. 17

(C) An

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An underwritten title company at all times shall maintain current assets of at least ten thousand dollars (\$10,000) in excess of its current liabilities, as current assets and liabilities may be defined pursuant to regulations made by the commissioner. In making the regulations, the commissioner shall be guided by generally accepted accounting principles followed by certified public accountants in this state.

(3) (A) An

(3) An underwritten title company shall obtain from the commissioner a license to transact its business. The license shall not be granted until the applicant conforms to the requirements of this section and all other provisions of this code specifically applicable to applicant. After issuance the holder shall continue to comply with the requirements as to its business set forth in this code, in the applicable rules and regulations of the commissioner and in the laws of this state.

(B) Any

Any underwritten title company who possesses, or is required to possess, a license pursuant to this section shall be subject as if an insurer to the provisions of Article 8 (commencing with Section 820) of Chapter 1 of Part 2 of Division 1 of this code and shall be deemed to be subject to authorization by the Insurance

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1 Commissioner within the meaning of subdivision (e) of Section 2 5100 of the Corporations Code.

(C) The

The license may be obtained by filing an application on a form prescribed by the commissioner accompanied by a filing fee of three hundred fifty-four dollars (\$354). The license when issued shall be for an indefinite term and shall expire with the termination of the existence of the holder, subject to the annual renewal fee imposed under Sections 12415 and 12416.

(D) An

An underwritten title company seeking to extend its license to an additional county shall pay a two hundred seven dollar (\$207) fee for each additional county, and shall furnish to the commissioner evidence, at least sufficient to meet the minimum net worth requirements of paragraph (2), of its financial ability to expand its business operation to include the additional county or counties. An underwritten title company seeking to expand its escrow business pursuant to subdivision (c) shall pay a one-time fee of four hundred forty-nine dollars (\$449) or the reasonable regulatory cost, whichever is less.

- (4) (A) An underwritten title company shall furnish an audit to the commissioner on the forms provided by the commissioner annually, either on a calendar year basis on or before March 31 or, if approved in writing by the commissioner in respect to an individual company, on a fiscal year basis on or before 90 days after the end of the fiscal year. The time for furnishing an audit required by this paragraph may be extended, for good cause shown, on written approval of the commissioner for a period, not to exceed 60 days. Failure to submit an audit on time, or within the extended time that the commissioner may grant, shall be grounds for an order by the commissioner to accept no new business pursuant to subdivision (d). The audits shall be private, except that a synopsis of the balance sheet on a form prescribed by the commissioner may be made available to the public.
- (B) The audits shall be made in accordance with generally accepted auditing standards by an independent certified public accountant or independent licensed public accountant whose certification or license is in good standing at the time of the preparation. The fee for filing the audit shall be three hundred thirteen dollars (\$313).

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(C) The commissioner may refuse to accept an audit or order a new audit for any of the following reasons:

- (i) Adverse result in any proceeding before the California Board of Accountancy affecting the auditor's license.
- (ii) The auditor has an affiliation with the underwritten title company or any of its officers or directors that would prevent his or her reports on the company from being reasonably objective.
- (iii) The auditor has suffered conviction of a misdemeanor or felony based on his or her activities as an accountant.
- (iv) Judgment adverse to the auditor in any civil action finding him or her guilty of fraud, deceit, or misrepresentation in the practice of his or her profession.

(D) Any

Any company that fails to file an audit or other report on or before the date it is due shall pay to the commissioner a penalty fee of one hundred eighteen dollars (\$118) and on failure to pay that or any other fee or file the audit required by this section shall forfeit the privilege of accepting new business until the delinquency is corrected.

- (b) An underwritten title company may engage in the escrow business and act as escrow agent, as defined in Sections 17003 and 17004 of the Financial Code, provided that:
- (1) It shall maintain record of all receipts and disbursements of escrow funds.
- (2) It shall deposit seven thousand five hundred dollars (\$7,500) for each county in which it transacts business in some form permitted by Section 12351 with the commissioner who shall immediately make a special deposit of that amount in the State Treasury and that deposit shall be subject to Sections 12353, 12356, 12357, and 12358 and, as long as there are no claims against the deposit, all interest and dividends thereon shall be paid to the depositor. The deposit shall be for the security and protection of persons having lawful claims against the depositor growing out of escrow transactions with it. The deposit shall be maintained until four years after all escrows handled by the depositor have been closed.
- (A) The commissioner may release the deposits prior to the passage of the four-year period upon presentation of evidence satisfactory to the commissioner of either a statutory merger of the depositor into a licensee or certificate holder subject to the

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jurisdiction of the commissioner, or a valid assumption agreement under which all liability of the depositor stemming from escrow transactions handled by it is assumed by a licensee or certificate holder subject to the jurisdiction of the commissioner.

- (B) With the foregoing exceptions, the deposit shall be returned to the depositor or lawful successor in interest following the four-year period, upon presentation of evidence satisfactory to the commissioner that there are no claims against the deposit stemming from escrow transactions handled by the depositor. If the commissioner has evidence of one or more claims against the depositor, and the depositor is not in conservatorship or liquidation, the commissioner may interplead the deposit by special endorsement to a court of competent jurisdiction for distribution on the basis that claims against the depositor stemming from escrow transactions handled by it have priority in the distribution over other claims against the depositor.
- (c) An underwritten title company may be licensed by the commissioner to engage in escrow business in all counties in this state with one application.

20 (e)

(d) The commissioner shall, whenever it appears necessary, examine the business and affairs of a company licensed under this section. All of these examinations shall be at the expense of the company.

(d) (1)

- (e) At any time that the commissioner determines, after notice and hearing, that a company licensed under this section has willfully failed to comply with a provision of this section, the commissioner shall make his or her order prohibiting the company from conducting its business for a period of not more than one year.
 - (2) Any

Any company violating the commissioner's order is subject to seizure under Article 14 (commencing with Section 1010) of Chapter 1 of Part 2 of Division 1, is guilty of a misdemeanor, and may have the license revoked by the commissioner. A person aiding and abetting a company in a violation of the commissioner's order is guilty of a misdemeanor.

(e) The

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The purpose of this section is to maintain the solvency of the companies subject to this section and to protect the public by preventing fraud and requiring fair dealing. In order to carry out these purposes, the commissioner may make reasonable rules and regulations to govern the conduct of its business of companies subject to this section.

(f) The

The name under which each underwritten title company is licensed shall at all times be an approved name. The fee for filing an application for a change of name shall be one hundred eighteen dollars (\$118). Each company shall be subject to the provisions of Article 14 (commencing with Section 1010) and Article 14.5 (commencing with Section 1065.1) of Chapter 1 of Part 2 of Division 1.

(g) The

The rules and regulations shall be adopted, amended, or repealed in accordance with the procedure provided in Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.

(f) This section does not prohibit an underwritten title company from engaging in escrow activities in its counties of licensure on properties located outside this state if those activities do not violate the laws of that other state or country.